Regulatory Water Resources Development Act (WRDA) Section 214 Funding: Can We? Should We? Why Would We?



US Army Corps

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WRDA 214: CAN WE? SHOULD WE? WHY WOULD WE?

Felicity A. Cunningham Regulatory WRDA 214 Program Manager Regulatory Project Manager Regulatory Division, Policy Analysis Branch Galveston District October 2022







Permissible under Section 214 of the Water Resources Development Act of 2000, as amended ("Section 214", 33 U.S.C. 2352)

Allows Corps to accept and expend funds from certain entities to expedite permit evaluations and certain other actions submitted BY THAT ENTITY for projects WITH A PUBLIC PURPOSE

Allowable Entities:

- Non-federal public entities (State transportation, certain City/County offices)
- Public utility companies (electricity, other utility services)
- Natural gas companies
- Railroad carriers (in certain cases)







CAN WE? ALLOWABLE ENTITIES

Non-federal Public Entities:

- Municipalities or Councils of Government
- Government agencies (transportation departments, tribes, etc.)
- Public Authorities (Port Authorities, Flood Control Districts, etc.)

Public Utility Companies:

- Electric utility providers
- Gas utility companies
- Certain other public utilities
- Must meet Public Purpose standard:
 - Facilities for generation, transmission, or distribution of electric energy for sale OR
 - Distribution of natural or manufactured gas at retail for heat, light, or power.





CAN WE? ALLOWABLE ENTITIES

Natural Gas Companies*

- Companies transporting natural gas for INTERstate or INTRAstate commerce
- Companies selling natural gas in INTERstate commerce
- Must meet Public Purpose standard:
 - Transportation and/or distribution of natural gas
 - Attendant storage facilities

Railroad Carriers**

- Commuter rail, high speed rail
 - Certain other carriers may be permitted after required coordination with Federal Railroad Administration (FRA)
- Excludes "plant railroads" and urban area rapid transit operations not connected to a general railroad system
 - examples of commuter rail and urban rapid transit provided by FRA
- Railroad Agreements require coordination with Corps Headquarters
- Must meet Public Purpose standard

*As defined at 42 U.S.C. 16451 from Public Utility Holding Company Act of 2005; (companies that affect the public interest)

** As defined at 49 U.S.C. 20102





The 214 Entity must be the applicant

- Applications submitted with subs, consultants, partner entities listed as the applicant cannot be reviewed under 214.
- Subs, Consulting firms, Partner Entities can be co-applicants.

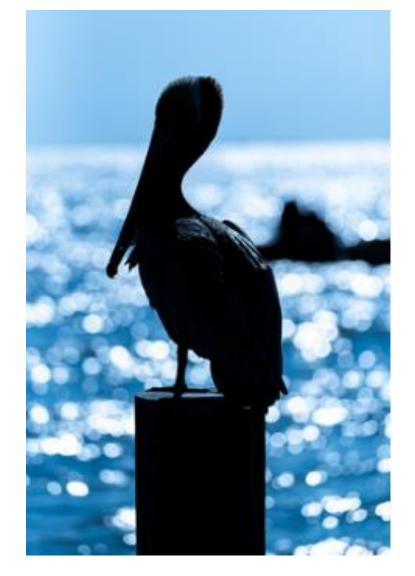
Project must be FOR A PUBLIC PURPOSE

- Project funding can be a mix of public-private sources, provided the project is for a public purpose.
- Each action is evaluated individually to evaluate public purpose standard.

Impartial Decision Making by the Corps

- Review must comply with all applicable laws and regs
- No skipping steps or loopholes
- Final permit decisions made by a non-funded one-level-higher reviewer

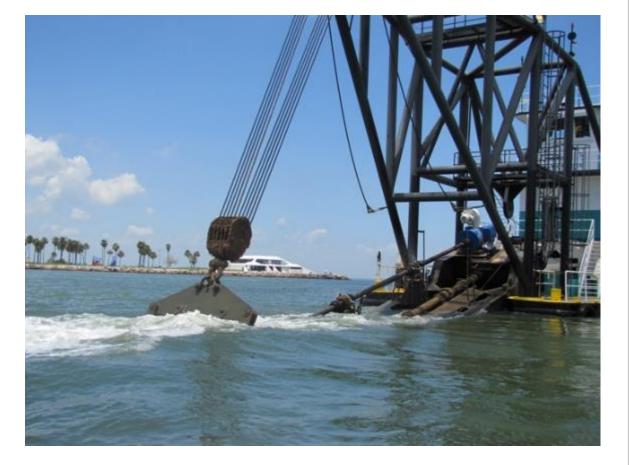






WHY WOULD WE? ALLOWABLE ACTIVITIES

- Jurisdictional Determinations (AJD, PJD, reevaluations under new regs)
- Site Visits and Delineation Verifications
- Pre-Application meetings
- Permit applications, renewals, modifications, NWPs, etc.
- Compliance Review as part of a permit modification
- Mitigation Bank creation and management
- Hiring of dedicated Corps Regulators (FTE is a Corps Employee)
- Process improvements (within the limits of regulations)
- Collaboration meetings
- Programmatic Agreements
- Creation of Regional General Permits
- Staff Training (Entity or Corps)
- Travel for approved activities and events
- Attending Entity events for training and networking (depending on workload)







WHAT CAN'T WE DO? ACTIVITIES NOT ALLOWED UNDER 214



- Enforcement Actions
- Actions submitted under another applicant's name (subcontractor, consulting firm, partner Entity), without the 214 Entity listed as a coapplicant
- Actions to resolve non-compliance situations
- EPA coordination of an AJD
- Section 408 review and coordination by other Corps offices
- Any review when sufficient funds are not available in 214 account (will continue review per non-expedited process)
- Any work when under a Federal furlough, shutdown, or lapse in appropriations







Steps to create an Agreement:

- 1. Pre-application consultation Do we qualify? Will this benefit us? What can we use it for?
- 2. Letter requesting an agreement
- 3. Additional information requests, and determination of Merit (does the request qualify)
- 4. Corps Public Notice soliciting comments on request for agreement
- 5. Development of a Memorandum of Agreement (MOA) between Regulatory (Galveston District) and Entity (terms, initial deposit amount, supplemental payment schedule, etc.)
- 6. Entity responds to PN comments
- 7. Corps Decision Document
- 8. If agreed by all parties, final MOA sent for signatures (Entity first, then Corps)
- 9. Public Notice advising MOA was signed (no comments solicited)
- 10. Funds transferred by Entity (wire transfer preferred)
- 11. Funding accounts and labor codes created by Corps to track execution.
- 12. Applications accepted for 214 review, any pending actions that qualify may be transitioned to expedited review.



THEN WHAT? ACCOUNTABILITY

Well performing Agreements are a Partnership

- Quality applications
- Use available training
- Communication is key

Reporting Standards:

- Notification of actions pending and priorities when multiple actions in process at once
- Monthly status checks if multiple actions in process at once
- Quarterly reports of funds expended, labor hours, actions worked
- Notification when funds are depleted
- Satisfaction letter annually from the Entity to the Corps
- Annual report from the Corps to the Entity to track funds, usage, and performance





OTHER COMMON QUESTIONS



How long does it take?

~1 year from letter of request to funding, provided all parties stay engaged in the process.

How will this benefit my timeframes?

- Generally, 15-20% reduction in review timelines compared to non-214 similar actions
 - The timing of each action depends on the complexity and controversial nature of the action, as well as the number of other actions the Entity is requesting at the same time.

When does it make sense to have an Agreement?

- Entity has many projects on their 5-year horizon (or indefinitely)
- Entity has a single project with long construction timeframes, and expects multiple permit actions (AJDs, SP, permit MODs) in the future
- Entity is willing to commit funds for 3-5 years

What if we don't need/want our Agreement anymore?

- An Entity can decide to use or not use funds on a project by project basis. Funds are held for the period of the agreement until needed.
- Provisions to cancel are agreed upon when the MOA is created, and can be enacted per that process at the Entity or Corps discretion.



MORE INFORMATION



HQ 214 WRDA web page

https://www.usace.army.mil/Missions/ Civil-Works/Regulatory-Program-and-Permits/Section-214/

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To set up a pre-application consultation, or to ask specific questions:

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